REPORT OF THE AUDIT OF THE SPENCER COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

May 3, 2003



EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS www.kyauditor.net

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EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable David Jenkins, Spencer County Judge/Executive
Honorable Steve Coulter, Spencer County Sheriff
Members of the Spencer County Fiscal Court

The enclosed report prepared by Kapp & Company, PLLC, Certified Public Accountants, presents the Spencer County Sheriff's Settlement - 2002 Taxes as of May 3, 2003.

We engaged Kapp & Company, PLLC, to perform the financial audit of this statement. We worked closely with the firm during our report review process; Kapp & Company, PLLC, evaluated the Spencer County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Enclosure



EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE SPENCER COUNTY SHERIFF'S SETTLEMENT - 2002 TAXES

May 3, 2003

Kapp & Company, PLLC, has completed the audit of the Sheriff's Settlement - 2002 Taxes for Spencer County Sheriff as of May 3, 2003. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

The Sheriff collected taxes of \$4,427,196 for the districts for 2002 taxes, retaining commissions of \$175,271 to operate the Sheriff's office. The Sheriff distributed taxes of \$4,245,144 to the districts for 2002 Taxes. Taxes of \$3,631 are due to the districts from the Sheriff and refunds of \$24 are due to the Sheriff from the taxing districts.

Report Comment

• Lacks Adequate Segregation Of Duties

Deposits:

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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Independent Auditor's Report

We have audited the Spencer County Sheriff's Settlement - 2002 Taxes as of May 3, 2003. This tax settlement is the responsibility of the Spencer County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Spencer County Sheriff's taxes charged, credited, and paid as of May 3, 2003, in conformity with the modified cash basis of accounting.

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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 30, 2003, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation of Duties

Respectfully submitted,

Kapp & Company, PLLC

Kapp & Campany, PLLL

Audit fieldwork completed - September 30, 2003

SPENCER COUNTY STEVE COULTER, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES

May 3, 2003

Special

Charges	Cor	ınty Taxes	Tax	ing Districts	Sc	thool Taxes	Sta	ate Taxes
								
Real Estate	\$	480,897	\$	786,466	\$	2,342,435	\$	698,077
Tangible Personal Property		12,998		22,997		54,065		37,891
Intangible Personal Property								19,476
Fire Protection		456						
Increases Through Exonerations		42		69		205		61
Omitted Taxes		621		979		3,016		892
Franchise Corporation		16,248		29,525		68,459		
Additional Billings		577		962		2,797		911
Bank Franchises		17,869						
Penalties		3,084		5,047		14,990		4,573
Adjusted to Sheriff's Receipt		4		142		8		109
Gross Chargeable to Sheriff	\$	532,796	\$	846,187	\$	2,485,975	\$	761,990
Credits								
Exonerations	\$	2,036	\$	3,478	\$	9,820	\$	3,269
Discounts		8,138		12,801		37,712		11,976
Delinquents:								
Real Estate		10,845		17,004		51,050		15,214
Tangible Personal Property		1,096		2,061		4,590		3,229
Uncollected Franchise		827		1,059		3,547		
Total Credits	\$	22,942	\$	36,403	\$	106,719	\$	33,688
Taxes Collected	\$	509,854	\$	809,784	\$	2,379,256	\$	728,302
Less: Commissions *		21,956		26,905		95,170		31,240
Taxes Due	\$	487,898	\$	782,879	\$	2,284,086	\$	697,062
Taxes Paid	φ	487,360	φ	782,87 <i>9</i> 781,778	φ	2,284,080	φ	695,934
Refunds (Current and Prior Year)		356		585		1,728		505
relands (Current and Front Teat)		330				1,720		303
Due Districts or (Refunds Due Sheriff)				**				
as of Completion of Fieldwork	\$	182	\$	516	\$	2,286	\$	623

^{*} and ** See Page 4.

SPENCER COUNTY STEVE COULTER, COUNTY SHERIFF SHERIFF'S SETTLEMENT - 2002 TAXES May 3, 2003 (Continued)

* Commissions:

10%	on	\$ 10,000
4.25%	on	\$ 1,806,839
4%	on	\$ 2,379,256
1%	on	\$ 231,101

** Special Taxing Districts:

Library District	\$ 95
Health District	193
Extension District	153
Soil Conservation	30
Spencer Fire District	66
Mt. Eden Fire District	(24)
Plum Creek Watershed District	 3
Due Districts or (Refunds Due Sheriff)	\$ 516

SPENCER COUNTY NOTES TO FINANCIAL STATEMENTS

May 3, 2003

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of May 3, 2003 the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

SPENCER COUNTY NOTES TO FINANCIAL STATEMENTS May 3, 2003 (Continued)

Note 3. Tax Collection Period

A. Property Taxes

The real and personal property tax assessments were levied as of January 1, 2002. Property taxes were billed to finance governmental services for the year ended June 30, 2003. Liens are effective when the tax bills become delinquent. The collection period for these assessments was November 18, 2002 through May 3, 2002.

Note 4. Interest Income

The Spencer County Sheriff earned \$4,305 as interest income on 2002 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office. As of September 30, 2003, the Sheriff owes \$22 in interest to the school district and \$2,084 in interest to his fee account.

Note 5. Sheriff's 10% Add-On Fee

The Spencer County Sheriff collected \$20,016 of 10% add-on fees allowed by KRS 134.430(3). This amount will be used to operate the Sheriff's office. As of September 30, 2003, the Sheriff owes \$20,016 in 10% add-on fees to his fee account.



SPENCER COUNTY STEVE COULTER, COUNTY SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2002

INTERNAL CONTROL - REPORTABLE CONDITION:

Lacks Adequate Segregation Of Duties

During our review of internal control, we found that the office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions, the official has limited options for establishing an adequate segregation of duties. However, the lack of segregation of duties is hereby noted as a reportable condition pursuant to professional auditing standards. We believe this reportable condition as described above is a material weakness. We recommend that the following compensating controls be implemented to offset this internal control weakness:

- The Sheriff should periodically agree daily tax collections totals to receipts ledger and deposit slip.
- The Sheriff should periodically compare the bank reconciliation to the balance in the checkbook. Any differences should be reconciled.
- The Sheriff should agree monthly tax reports to receipts ledger and disbursements ledger.

These reviews should be indicated with the Sheriff's initials.

County Sheriff's Response:

No response given.



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the People of Kentucky
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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the Spencer County Sheriff's Settlement - 2002 Taxes as of May 3, 2003, and have issued our report thereon dated September 30, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Spencer County Sheriff's Settlement -2002 Taxes as of May 3, 2003 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Spencer County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting (Continued)

Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Kapp & Company, PLLC

Kapp & Campany, PLLL

Audit fieldwork completed - September 30, 2003